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UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA

KAREN OCAMPO, as personal
representative of SALOMON
RODRIGUEZ,

Plaintiff,

v.

UNITED STATES OF AMERICA, et. al.

Defendant.

Case No.: 15cv00180 JAH-WVG

**ORDER DENYING DEFENDANT
NASSCO’S MOTION FOR
SUMMARY JUDGMENT
[Doc. No. 79]**

AND RELATED CROSS CLAIM.

PROCEDURAL BACKGROUND

On January 27, 2015, Damaris Manzanero Vazquez, appearing as the personal representative of Salomon Rodriguez, filed a complaint against United States of America and National Steel and Shipbuilding Company (“NASSCO”). On November 23, 2015, Anakaren Lopez, appearing as the personal representative of Salomon Rodriguez, filed a First Amended Complaint and, filed a Second Amended Complaint on March 14, 2017. On November 6, 2017, Plaintiff filed a Third Amended Complaint which replaced Anakaren Lopez with Karen Ocampo as the personal representative for the Salomon Rodriguez. Plaintiff seeks damages for negligence and alleges Defendants’ negligence caused Salomon Rodriguez to fall off the unguarded side of an elevator platform

1 approximately 98 feet down an elevator trunk while working aboard the USS Boxer in
2 navigable waters at Pier 13, Naval Station, San Diego, California. TAC ¶¶ 11 - 21.
3 Plaintiff asserts, as the decedent’s personal representative, she is entitled to recover on
4 behalf of Mr. Rodriguez’s minor son. Id. ¶ 27.

5 Defendant United States filed an answer and cross claim against Defendant
6 NASSCO asserting claims for negligence and contribution, and breach of express maritime
7 contract. NASSCO filed an answer to the FAC and an answer to the crossclaim.

8 Defendant NASSCO filed a motion for summary judgment or, in the alternative,
9 partial summary judgment. Both Plaintiff and Defendant United States filed oppositions
10 to the motion, and Defendant NASSCO filed a reply. The parties appeared before this
11 Court for a hearing on the motion, after which the Court took the matter under submission.

12 **FACTUAL BACKGROUND**

13 Defendant United States contracted with Defendant NASSCO to conduct repairs and
14 maintenance on the USS Boxer and other vessels. Def. NASSCO Exh. 3 (Doc. No. 79-7).
15 Included in the contract was the replacement of non-skid deck covering on the elevator
16 platform inside Elevator #3 on the USS Boxer. Def. NASSCO Exh. 5 (Doc. No. 79-8).
17 Defendant NASSCO subcontracted with South Bay Sand Blasting and Tank Cleaning, Inc.
18 (“South Bay”) to perform the non-skid deck covering work. Def. NASSCO Exh. 6 (Doc.
19 No. 79-8). On July 31, 2014, while working as a laborer for South Bay on the elevator
20 platform, Salomon Rodriguez fell through an unguarded opening at the aft end of the
21 elevator platform to his death.

22 **LEGAL STANDARD**

23 Summary judgment is properly granted when “there is no genuine issue as to any
24 material fact and ... the moving party is entitled to judgment as a matter of law.”
25 Fed.R.Civ.P. 56(c). Entry of summary judgment is appropriate “against a party who fails
26 to make a showing sufficient to establish the existence of an element essential to that
27 party’s case, and on which that party will bear the burden of proof at trial.” Celotex Corp.
28 v. Catrett, 477 U.S. 317, 322 (1986). The party moving for summary judgment bears the

1 initial burden of establishing an absence of a genuine issue of material fact. Celotex, 477
2 U.S. at 323. Where the party moving for summary judgment does not bear the burden of
3 proof at trial, as here, it may show that no genuine issue of material fact exists by
4 demonstrating that “there is an absence of evidence to support the non-moving party’s
5 case.” Id. at 325. The moving party is not required to produce evidence showing the
6 absence of a genuine issue of material fact, nor is it required to offer evidence negating the
7 non-moving party’s claim. Lujan v. National Wildlife Fed’n, 497 U.S. 871, 885 (1990);
8 United Steelworkers v. Phelps Dodge Corp., 865 F.2d 1539, 1542 (9th Cir. 1989). “Rather,
9 the motion may, and should, be granted so long as whatever is before the District Court
10 demonstrates that the standard for the entry of judgment, as set forth in Rule 56(c), is
11 satisfied.” Lujan, 497 U.S. at 885 (quoting Celotex , 477 U.S. at 323).

12 Once the moving party meets the requirements of Rule 56, the burden shifts to the
13 party resisting the motion, who “must set forth specific facts showing that there is a genuine
14 issue for trial.” Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 256 (1986). Without
15 specific facts to support the conclusion, a bald assertion of the “ultimate fact” is
16 insufficient. See Schneider v. TRW, Inc., 938 F.2d 986, 990-91 (9th Cir. 1991). A material
17 fact is one that is relevant to an element of a claim or defense and the existence of which
18 might affect the outcome of the suit. The materiality of a fact is thus determined by the
19 substantive law governing the claim or defense. Disputes over irrelevant or unnecessary
20 facts will not preclude a grant of summary judgment. T.W. Electrical Service, Inc. v.
21 Pacific Electrical Contractors Ass’n, 809 F.2d 626, 630 (9th Cir. 1987) (citing Anderson,
22 477 U.S. at 248).

23 When making this determination, the court must view all inferences drawn from the
24 underlying facts in the light most favorable to the nonmoving party. See Matsushita, 475
25 U.S. at 587. “Credibility determinations, the weighing of evidence, and the drawing of
26 legitimate inferences from the facts are jury functions, not those of a judge, [when] ... ruling
27 on a motion for summary judgment.” Anderson, 477 U.S. at 255.

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1 **DISCUSSION**

2 Defendant NASSCO seeks summary judgment as to the negligence claim asserted
3 by Plaintiff. Defendant argues it is not liable because it did not contribute to or aggravate
4 the dangerous condition created by South Bay. In the alternative, Defendant argues it is
5 entitled to partial summary judgment as to Plaintiff’s claim for punitive damages.

6 **I. Whether Defendant NASSCO is Liable**

7 Defendant NASSCO contends, under general admiralty law, it is not liable for
8 injuries to the decedent as a result of his performance of inherently and peculiarly
9 dangerous work because he was the employee of a solvent independent contractor that was
10 as well informed and competent as Defendant in the methods necessary to avoid accidental
11 injuries to workers. Additionally, Defendant contends it had no significant involvement in
12 the safety aspects of the job and did not aggravate any danger. Defendant maintains a line
13 of California cases supplement admiralty law on the liability to an employee of an
14 independent contractor and is known as the “Privette doctrine.”¹

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18 ¹ In Privette v. Superior Court, the California Supreme Court discusses the exception to the
19 common law rule that one who hires an independent contractor is not liable for injuries
20 caused by the independent contractor, known as the “peculiar risk doctrine”, and held that
21 an employee of an independent contractor whose injuries are subject to workers’
22 compensation may not recover under the peculiar risk doctrine. 5 Cal.4th 689 (1993). The
23 parties agree general maritime law recognizes the peculiar risk doctrine. Defendant United
24 States maintains California law is inapplicable to this admiralty action and suggests this
25 Court should ignore all references to California law. Defendant NASSCO contends
26 Privette “complement[s] the well settled precedent. . .” Reply at 4. Because admiralty law
27 applies to this action, the Court will not address California law.
28

1 Defendant NASSCO cites to Nelson v. United States, to support its argument that it
2 is not liable to Plaintiff. Nelson, involved an admiralty action seeking to hold the United
3 States liable for negligence in the death of the employee of an independent contractor hired
4 by the government to perform hazardous maritime work. 639 F.2d 469 (1980). The court
5 held:

6 that under general admiralty law the United States is not liable for injuries to the
7 employees of its independent contractors arising out of the performance of
8 inherently and particularly dangerous work in circumstances in which the contractor
9 is solvent and is as well informed and competent as the Government in the methods
10 necessary to avoid accidental injuries to works, absent significant Government
involvement in safety aspects of the job or a Government act aggravating the job's
danger.

11 Id. at 478. The court looked to the language of Restatement Torts section 413 in
12 determining the nature of the duty owed which, along with section 416, is commonly
13 referred to as the “peculiar risk doctrine.” The peculiar risk doctrine allows a party injured
14 by an independent contractor’s inherently dangerous work to seek tort damages from the
15 hirer of the independent contractor when the hirer fails to ensure that special precautions
16 are taken to avoid danger. Restatement (Second) of Torts § 413. Furthermore, even if a
17 hirer provides for precautions by contract or otherwise, the hirer may be vicariously liable
18 for the contractor’s negligence. Restatement (Second) of Torts § 416

19 In opposition, Plaintiff argues the doctrine is inapplicable to the case at bar because
20 she has not sued Defendant NASSCO under theories of peculiar risk or vicarious liability.
21 She contends a hirer is liable to an employee of a contractor when a hirer’s exercise of
22 retained control affirmatively contributes to the employee’s injuries. Plaintiff contends
23 NASSCO actively participated in how the job was done by refusing to put the elevator
24 platform at the bottom, directing that the elevator be put at the flight deck level, and failing
25 to simultaneously request the lowering of the aft ramp, a critical omission which was
26 essential to the process of raising the platform.

27 Defendant United States contends the peculiar risk doctrine is irrelevant, because
28 replacing nonskid decking on a sea going vessel is routine and not inherently dangerous.

1 Additionally, Defendant United States argues NASSCO cannot shield itself from liability
2 under the peculiar risk doctrine because NASSCO significantly involved itself in the safety
3 aspects of the job by contract and it was NASSCO's actions that created the alleged risk.

4 **A. Applicability of the Peculiar Risk Doctrine**

5 Plaintiff contends the peculiar risk doctrine is inapplicable because she is not
6 asserting claims against Defendant NASSCO under theories of vicarious liability or the
7 peculiar risk doctrine. She asserts Defendant is directly liable because its exercise of
8 retained control affirmatively contributed to the decedent's death. Specifically, Plaintiff
9 argues Defendant NASSCO violated three mandatory NAVSEA standards pertaining to
10 safety, the rules of The Society for Protective Coatings, and Occupational Safety and
11 Health Administration ("OSHA") Shipyard Industry Standards and its violations were
12 negligence. Defendant United States contends the peculiar risk doctrine is irrelevant
13 because this matter does not involve inherently dangerous work.

14 Defendant NASSCO argues it may bring its affirmative defense under the peculiar
15 risk doctrine because it should not be liable to South Bay's employee when South Bay,
16 affirmatively failed to protect its own, and NASSCO did not exercise control in any way
17 to affirmatively contribute to the employee's injury. Additionally, Defendant argues South
18 Bay's work was inherently dangerous because its workers were removing and replacing
19 the surface from the elevator platform almost 98 feet above the elevator trunk and the
20 platform was shrouded in opaque plastic.

21 The peculiar risk doctrine applies when the work "involve[s] some special hazard
22 resulting from the nature of the work done, which calls for special precautions."
23 Restatement (Second) of Torts § 416, comm. d.

24 It is not essential that the peculiar risk be one which will necessarily and inevitably
25 arise in the course of the work, no matter how it is done. It is sufficient that it is a
26 risk which the employer should recognize as likely to arise in the course of the
27 ordinary and usual method of doing the work, or the particular method which the
28 employer knows that the contractor will adopt.

1 Restatement (Second) of Torts § 416, comm. e. Generally, the trier of fact determines the
2 applicability of the doctrine. See United States v. Sierra Pacific Industries, 879 F.Supp.2d
3 1117, 1126-27 (E.D.Cal. 2012).

4 Defendant contends the peculiar risk arose from South Bay performing the work 98
5 feet above the elevator trunk. It is for the fact finder to determine whether Defendant
6 NASSCO was aware that South Bay would perform the work as it did and, therefore,
7 whether the peculiar risk doctrine applies. However, it is not necessary to reach the issue
8 to resolve Defendant NASSCO's motion. Even assuming peculiar risk doctrine applies, as
9 discussed below, there is a genuine issue of material fact as to whether Defendant NASSCO
10 involved itself in the safety aspects of the work or aggravated the danger.

11 **B. Defendant NASSCO's Liability under the Peculiar Risk Doctrine**

12 Under admiralty law, the peculiar risk doctrine will not shield the hirer from liability
13 if the hirer (1) significantly involves itself in the safety aspects of the job, or (2) aggravates
14 the job's danger. See Nelson, 639 F.2d at 479.

15 NASSCO contends the subcontract between NASSCO and South Bay defines the
16 relationship between the two as that of a hirer and independent contractor, required South
17 Bay to provide all labor, work, and materials for the nonskid work item, and provided South
18 Bay complete control over the performance of its work under the subcontract. Defendant
19 maintains South Bay managed and trained all of its own employees and gave them work
20 assignments, maintained and utilized their own equipment for the work and controlled the
21 manner and means by which it performed the non-skid work. Additionally, Defendant
22 maintains South Bay inspected the elevator platform inside Elevator #3 without any
23 NASSCO employees and determined there was no unsafe condition when it installed the
24 plastic around the platform.

25 Defendant NASSCO further contends it relied on South Bay's expertise,
26 representations, and contractual obligations to accomplish the nonskid work consistent
27 with the requirements of federal and state laws, OSHA, NAVSEA Standard Items, and
28 NASSCO's policies and procedures. Defendant maintains South Bay was required to

1 regularly inspect work areas to ensure that no hazardous conditions existed, ensure all
2 employees were compliant with OSHA and NAVSEA standards, and notify NASSCO of
3 any unsafe conditions noted in their work areas that were beyond their control.
4 Additionally, Defendant maintains South Bay required safety training for its employees
5 including job safety and hazard analysis for nonskid work, and performed its own walk-
6 throughs for safety and inspections before it started work. Specifically, Defendant
7 maintains South Bay's manager Candido Parco inspected the elevator platform and
8 determined it was safe for people to work on and South Bay supervisor David Burruel
9 testified that he checked for fall hazards on the day of the accident, and neither were aware
10 of safety concerns and did not advise NASSCO of any concerns.

11 Defendant NASSCO also contends it did not have significant involvement in the
12 safety aspects of South Bay's work and could delegate any safety analysis and monitoring
13 in compliance with NAVSEA Standard Items and OSHA to South Bay. Defendant
14 contends, as the prime contractor, it did not exercise control over Elevator #3 nor direct
15 South Bay to take any steps, including shrouding the elevator platform with opaque plastic
16 and maintains it was South Bay's employees who controlled the details, directions, and
17 instructions of how the nonskid work would be performed. Additionally, Defendant
18 maintains it was South Bay that requested the elevator platform be raised to the flight deck
19 and covered the elevator platform in plastic despite South Bay employees noticing the gap
20 at the edge of the platform.

21 NASSCO maintains it delegated its duties for compliance with OSHA and NAVSEA
22 Standard Items, including performing a job hazard analysis, and installing appropriate fall
23 protection to South Bay, a qualified expert in the nonskid field. It further maintains there
24 is no term in the contract between the United States and NASSCO that prohibits NASSCO
25 from delegating the requirements under the NAVSEA Standard Items to any of its
26 subcontractors. Defendant contends, South Bay was required to accomplish the
27 requirements of NAVSEA Standard Item 009-32 for the removal and installation of the
28 deck covering on the elevator platform inside Elevator #3 and it reasonably relied on South

1 Bay to comply with its General Terms and Conditions. NASSCO argues its delegation to
2 South Bay of the duties to perform safety inspections and comply with statutory regulations
3 like NAVSEA Standard Items and OSHA is not evidence of affirmative conduct that
4 caused an unsafe condition.

5 Defendant NASSCO also maintains it did not aggravate the danger created by South
6 Bay because South Bay requested the elevator platform be raised to the flight deck, the
7 United States moved the elevator platform to the flight deck and only opened the inboard
8 door, and South Bay installed the opaque plastic obscuring the gap at the edge of the
9 elevator platform without telling anyone. Defendant further maintains South Bay was
10 aware that there was a gap at the edge of the platform but did not raise this hazard to
11 NASSCO. Defendant contends, although it could have inspected the job site for job
12 hazards before South Bay started work, it did not affirmatively direct any of the conduct to
13 create the unsafe condition.

14 Plaintiff argues the accident was caused by NASSCO's affirmative conduct.
15 Plaintiff maintains Defendant NASSCO asked the crew to place the platform at flight deck
16 level, and when LTJG Christopher Young suggested to David Conley, NASSCO area
17 manager on the USS Boxer, that the platform be lowered to its bottom level, Conley
18 refused. Plaintiff contends Conley testified that the nonskid job could be done with the
19 platform at the bottom level and that there was a great risk of doing the work at the flight
20 deck level and there was no "pre-planning" on how to minimize that risk. Plaintiff further
21 contends Joe Pritchard, NASSCO general manager of repair, confirmed that the nonskid
22 job could have been done at the bottom level, NASSCO had control over which level the
23 job would be done and NASSCO never requested or recommended that the aft ramp in
24 cargo weapons Elevator #3 be lowered before the accident. Plaintiff argues Defendant
25 NASSCO created the hole through which the decedent fell by asking the ship's crew to
26 raise the elevator platform to the flight deck level without asking them to lower the aft
27 ramp in the elevator which covers the hole.

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1 Plaintiff also argues NASSCO negligently violated its contractual obligations with
2 regard to NAVSEA 009-74, NAVSEA 009-07 and NAVSEA 009-06 and its negligent
3 contractual breaches which caused the decedent's death nullify any peculiar risk defense.

4 Plaintiff maintains the contract between the US and NASSCO required NASSCO to
5 comply with NAVSEA Standard Item 009-74 which required NASSCO to "[e]stablish,
6 document, implement, and maintain a written Safety Plan Appropriate for the work to be
7 accomplished," and to "monitor, inspect, oversee and abate hazardous or deficient
8 conditions related to the conduct and work of subcontractor(s)." Pla's Response at 3.
9 Plaintiff maintains NASSCO failed to do either. Plaintiff points to the testimony of Barton
10 Deem, NASSCO safety supervisor, who testified that no one from NASSCO's safety
11 department ever inspected Elevator #3 before the accident and did not perform any periodic
12 checks of South Bay's work. Additionally, David Conley, NASSCO area manager on the
13 USS Boxer, testified he never went inside cargo weapons Elevator #3 before the accident.
14 He asserts it was his policy to inspect spaces aboard ship before projects began, and asked
15 for the elevator door to be opened so he could inspect it but did not do so. Conley also
16 testified NASSCO did not prepare a specific safety plan for the work to be done in Elevator
17 #3. Plaintiff argues this was a violation of NAVSEA standard Item 009-74. Plaintiff
18 asserts Conley also testified NASSCO did not monitor, inspect, oversee or abate hazardous
19 or deficient conditions related to the conduct and work practices of subcontractors with
20 regard to Elevator #3 prior to the accident which was a violation of NAVSEA Standard
21 Item 009-74. Additionally, Plaintiff maintains Rick Pankow, NASSCO ship manager for
22 the USS Boxer, was involved in the preplanning meeting with the United States for the
23 nonskid work to be done in the cargo weapons elevator on the USS Boxer, assigned the
24 management of the nonskid work on the cargo weapons elevator to Conley, and he did not
25 inspect the elevator because that was Conley's job. Pankow further testified that he knew
26 the nonskid work would require the removal of the handrails on the aft edge of the platform
27 and there was no specific bid item for South Bay to provide fall protection for the gap.
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1 Plaintiff further maintains NASSCO violated NAVSEA Standard Item 009-07 and
2 009-06. She contends the contract required NASSCO to comply with 009-07, entitled
3 “Confined Space Entry, Certification, Fire Prevention and Housekeeping; Accomplish.”
4 Plaintiff further contends David De Arman, NASSCO representative for the daily fire
5 prevention and housekeeping inspections in July 2014, testified that inspections were
6 contractually required and the purpose of the inspection team was to look for any safety
7 discrepancies identified on an ESH Discrepancy and Corrective Action Log, which he
8 maintained, and get them fixed. Plaintiff contends the inspection team was supposed to
9 identify and correct fall hazards but missed the 98 foot fall hazard in Elevator #3.

10 Plaintiff maintains chipping up the nonskid on the elevator platform created
11 contaminants and NAVSEA 009-06 requires inspections of contaminate producing areas
12 on a daily basis whenever work is on progress. Plaintiff contends De Arman testified that
13 009-06 never came into play because he did not know that work was taking place in cargo
14 weapons Elevator #3. According to Plaintiff, Conley went back to the elevator a couple
15 days after he asked the ship to open the door, but he did not go in because the containment
16 was up. Plaintiff contends if the containment was visible, then it was obvious people were
17 working on the elevator and the inspection team should have been inspecting the elevator.
18 She further contends the joint Navy/NASSCO fire prevention and housekeeping inspection
19 team saw the outer plastic layer of the containment while conducting their inspections prior
20 to the accident, but never inspected the elevator.

21 Plaintiff argues although NAVSEA 009-04 allows delegation of inspections to a
22 qualified subcontractor subject to supervisor approval, NASSCO offers no evidence the
23 Navy approved any delegations of containment inspection to South Bay. She further
24 argues NAVSEA 009-74 and 009-07 do not have delegations clauses, so the duties are not
25 delegable. Additionally, Plaintiff contends when NAVSEA items are delegated to a
26 subcontractor the prime contractor is ultimately responsible.

27 Plaintiff also argues NASSCO violated the rules of the Society for Protective
28 Coatings (“SSPC”). Plaintiff maintains Dean Delcamp, NASSCO manager of quality

1 assurance, testified NASSCO is required to be certified by the SSPC to do painting on
2 Navy ships. She further maintains SSPC audited NASSCO following the accident and
3 issued an audit deficiency report which stated NASSCO could not produce evidence they
4 routinely conduct safety walk-throughs for subcontractors or NASSCO personnel on active
5 projects and could not produce evidence that prior to July 31, 2014, it was ensuring
6 employees or subcontractors working on or near sides/edges were protected by OSHA
7 compliant guardrails, safety nets on other OSHA compliant practices. Plaintiff argues
8 NASSCO's failure to comply is negligence.

9 Additionally, Plaintiff argues NASSCO violated OSHA Shipyard Industry
10 Standards with which it was legally required to comply. Plaintiff maintains page 26 of the
11 Guidelines for Workplace Safety and Health Programs in the Shipyard Industry in the Fed-
12 OSHA Shipyard Industry Standards, requires host employers to inform the contract
13 employers of any known safety and health hazards to which the contract employees may
14 be exposed prior to their starting any work. Plaintiff contends NASSCO safety manager
15 Barton Deem testified this never happened and Conley testified NASSCO never informed
16 South Bay of any hazards they might be exposed to prior to starting work in cargo weapons
17 Elevator #3. Additionally, Plaintiff contends Pankow testified that planking should have
18 been installed over the opening but he is not aware of any discussion of this issue with
19 South Bay before the accident. Plaintiff argues NASSCO's failure to exchange safety
20 information with South Bay was negligence. Specifically, Plaintiff argues a shipyard
21 exercising "reasonable care under the circumstances" would have followed Fed-OSHA
22 Shipyard Industry Guidelines and exchanged safety information and safety responsibilities
23 with its subcontractor.

24 Plaintiff also argues it was Defendant's responsibility to make sure the chain railing
25 in cargo weapons Elevator #3 was safe and the gap next to the railing in cargo weapons
26 Elevator #3 was properly guarded when the chain railing came down, and its failure to do
27 so is negligence. Plaintiff maintains the loose chain railing in cargo weapons Elevator #3
28 on the USS Boxer were not OSHA compliant and would not have prevented the accident.

1 Defendant United States argues NASSCO significantly involved itself in the safety
2 aspects of the job it subcontracted to South Bay by virtue of its contract with the Navy.
3 The United States maintains the contract specifically incorporated all Federal OSHA
4 regulations applicable to ship repair and related work, and explicitly stated that nothing in
5 this contract relieved NASSCO from any obligation to comply with the regulations.
6 Defendant United States contends whether or not NASSCO performed work under its
7 contract with the Navy or subcontracted out specific work items, NASSCO remained
8 responsible for insuring that all work performed under the contract complied with all
9 Federal OSHA safety requirements applicable to civilian ship yards. Specifically, the
10 United States contends NASSCO was contractually bound to “monitor, inspect, oversea,
11 and abate hazardous or deficient conditions related to the conduct and work practices of
12 subcontractor(s),” but failed to comply with this requirement. NAVSEA Standard Item
13 009-74, page 3 of 9, ¶ 3.6.1, Exhibit “E” to the Kaufman-Cohen Declaration. Defendant
14 argues NASSCO failed to abide by the specific contractual provisions, and as a result was
15 cited and fined by Federal OSHA for the death of decedent.

16 The United States further argues NASSCO’s acts aggravated the nonskid work in
17 Elevator #3. Defendant United States contends NASSCO admits that it asked ship’s force
18 to place Elevator #3 at the flight deck level before South Bay began its work in the elevator
19 and when asked by LTJG Young whether he wanted the platform lowered to the bottom,
20 Conley replied no, because they did not have enough equipment to reach the bottom.

21 In reply, Defendant NASSCO contends there is no language in the contract that
22 prohibits NASSCO from delegating safety responsibilities to South Bay. Defendant
23 concedes that there is a contract provision showing NASSCO was not relieved from any
24 obligation to comply with the regulations, but argues there is no term preventing NASSCO
25 from delegating those obligations. Defendant argues that it may delegate its compliance
26 with statutory requirements, including safety practices to an independent contractor.

27 Defendant also argues evidence and argument of any alleged breach of the contract,
28 improper delegation of the safety standards, and citations for violations of safety standards

1 have no bearing on the Court's analysis as to whether NASSCO affirmatively contributed
2 to the safety aspects of the job or aggravated the job's dangerous condition to absolve
3 liability to an employee of an independent contractor.

4 This Court disagrees. There is a dispute as to whether Defendant NASSCO's
5 obligation to comply with safety regulations, which included implementing and
6 maintaining safety plans, and inspecting and monitoring work of subcontractors,
7 significantly involved Defendant in the safety aspects of the nonskid work. While
8 Defendant NASSCO argues it can delegate its obligations to comply with regulations to a
9 subcontractor, it provides no authority in support. The contract specifically required
10 Defendant NASSCO to comply with safety regulations and explicitly stated nothing in the
11 contract relieved NASSCO of its obligation of compliance. Furthermore, the NAVSEA
12 standards with which it was contractually required to comply either did not permit
13 delegation or allowed delegation under specific circumstances and NASSCO provides no
14 factually evidence that those circumstances existed here. Accordingly, the peculiar risk
15 doctrine does not shield Defendant NASSCO from liability, and its motion for summary
16 judgment on that basis is DENIED.

17 **II. Punitive Damages**

18 Defendant argues Plaintiff cannot present clear and convincing evidence that
19 NASSCO acted with the requisite malice, oppression, or fraud to justify an award of
20 punitive damages. Defendant contends Plaintiff may not rely on NASSCO's alleged
21 breaches of the contract with the United States because, in California, punitive damages
22 are not available for simple breaches of contract. Additionally, Defendant contends there
23 is no clear and convincing evidence that it consciously disregarded the safety of the jobsite,
24 or intended to vex, annoy, or defraud the decedent, or that any of its managing agents had
25 malice towards the decedent or blatantly disregarded the safety of his workplace.

26 Plaintiff argues NASSCO mistakenly based its motion regarding punitive damages
27 on California state law which is inapplicable because this action is governed by maritime
28 law. Plaintiff maintains maritime law permits punitive damages when the plaintiff states a

1 claim for gross negligence or recklessness, which she asserts she has done in this case.
2 Plaintiff contends NASSCO never included fall protection in its contract with South Bay,
3 and now blames South Bay for lack of fall protection. She further contends not making a
4 contract specification for full protection enhances NASSCO's profit which represents an
5 enhanced degree of punishable culpability.

6 In reply, Defendant contends punitive damages are generally unavailable under
7 general maritime law for breach of contract claims. Defendant argues because her punitive
8 damages claim is based solely on NASSCO's breach of contract with the United States,
9 she is not entitled to punitive damages.

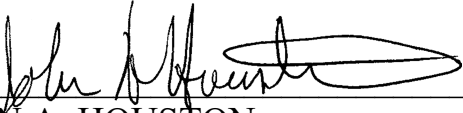
10 Punitive damages are available under general maritime law. See Atlantic Sounding
11 Co., Inc. v. Townsend, 557 U.S. 404, 415 (2009). In an admiralty action, punitive damages
12 may be imposed for "conduct that manifests reckless or callous disregard' for the rights of
13 others ... or 'gross negligence or actual malice [or] criminal indifference.' " Batterton v.
14 Dutra Grp., 880 F.3d 1089, 1091 (9th Cir. 2018) (citing Evich v. Morris, 819 F.2d 256,
15 258-59 (9th Cir. 1987). Plaintiff maintains Defendants failure to include fall protection in
16 its contract with South Bay was gross negligence or recklessness. "[G]ross negligence is
17 simply a point[] on a continuum of probability and its presence depends on the particular
18 circumstance of each case." Royal Ins. Co. of America v. Southwest Marine, 194 F.3d
19 1009, 1015 (9th Cir. 1999) (internal quotations and citations omitted).

20 Defendant United States presents evidence that Defendant NASSCO's employee
21 denied the request to lower the platform to the bottom for the nonskid work, because the
22 equipment could not reach the bottom. Consequently, there is a question as to whether
23 Defendant NASSCO knew the work would need to be performed at the flight deck level
24 and failed to include fall protection despite this knowledge. The Court finds Plaintiff
25 presents a trial issue as to whether Defendant NASSCO was grossly negligent when it
26 failed to include fall protection in its contract with South Bay under the circumstances.
27 Accordingly, Defendant NASSCO is not entitled to judgment as to the claim for punitive
28 damages and its motion is DENIED.

CONCLUSION AND ORDER

Based on the foregoing, IT IS HEREBY ORDERED Defendant NASSCO's motion for summary judgment is **DENIED**.

DATED: September 21, 2018



JOHN A. HOUSTON
United States District Judge

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